IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

THE AMERICAN HOSPITAL ASSOCIATION, ASSOCIATION OF AMERICAN MEDICAL COLLEGES, MERCY HEALTH MUSKEGON, CLALLAM COUNTY PUBLIC HOSPITAL NO. 2 d/b/a/ OLYMPIC MEDICAL CENTER, and YORK HOSPITAL, Plaintiffs,))))))))
v.) Civil Action No. 1:18-cv-2841
ALEX M. AZAR II, in his official capacity as SECRETARY OF HEALTH AND HUMAN SERVICES,))))
Defendant.)

DECLARATION OF JUD KNOX IN SUPPORT OF PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT

I, Jud Knox, hereby declare and state the following:

- 1. My name is Jud Knox. I am over 21 years of age and competent to testify to the facts set forth herein. I am an adult citizen of the United States. I reside in York, Maine.
- 2. The facts set forth in this declaration are based on my personal knowledge and upon information available to me through the files and records of York Hospital. If called upon as a witness, I could and would testify to these facts.
- 3. I am the President of York Hospital. I have served in this capacity since 1982. In this role, I am responsible for the performance of the entire organization. In my capacity as President, I am familiar with the impact that the clinic visit policy at issue in this lawsuit will have on York Hospital and its operations.

- 4. York Hospital is a small community hospital located in York, Maine that serves the surrounding area and has 50 beds in operation. Founded in 1906, York is dedicated to giving back to its community: among other things, it provides support programs and services to schools, civic organizations, and non-profit groups, runs an opiate treatment facility, and offers transportation and food to patients unable to afford them. Of York's patients, almost 54% rely on Medicare. York Hospital is a member of the American Hospital Association.
- 5. York Hospital has filed this lawsuit (along with its co-plaintiffs) challenging as ultra vires a payment reduction implemented by the Centers for Medicare & Medicaid Services (CMS) as part of the calendar year (CY) 2019 Medicare outpatient prospective payment system (OPPS) final rule (Final Rule).
- 6. York Hospital furnishes outpatient services at 12 excepted off-campus provider-based departments (PBDs), including three oncology clinics, four primary care practices and specialty clinics offering psychiatry, cardiovascular care, internal medicine and GYN care. York will suffer immediate and concrete harm from the payment reductions for covered outpatient services set forth in the Final Rule.
- 7. The ultimate reductions in payments for Medicare-funded outpatient services
 York Hospital faces will have a substantial impact, both economic and non-economic, on its
 operations and its patients and the greater community. Specifically, York Hospital estimates that
 the clinic visit policy set forth in the Final Rule will cause it to suffer a \$1.1 million annual loss,
 or a .6 percent annual reduction in operating revenue.
- 8. Vacating the clinic visit policy portion of the Final Rule and ensuring that
 Medicare payments for off-campus provider based department outpatient services are made in

line with Congress's intent would help remedy the harm York Hospital faces from CMS's unlawful conduct.

9. On January 7, 2019, York Hospital submitted claims for excepted off-campus physician clinic visit services covered by the Final Rule to its Medicare Administrative Contractor. The Medicare Administrative Contractor responded to those claims on January 22, 2019. York Hospital filed a Medicare Redetermination Request on January 25, 2019. True and correct copies of these documents are attached as Exhibit A.

I declare under penalty of perjury pursuant to 28 U.S.C. § 1746 that the foregoing is true and correct.

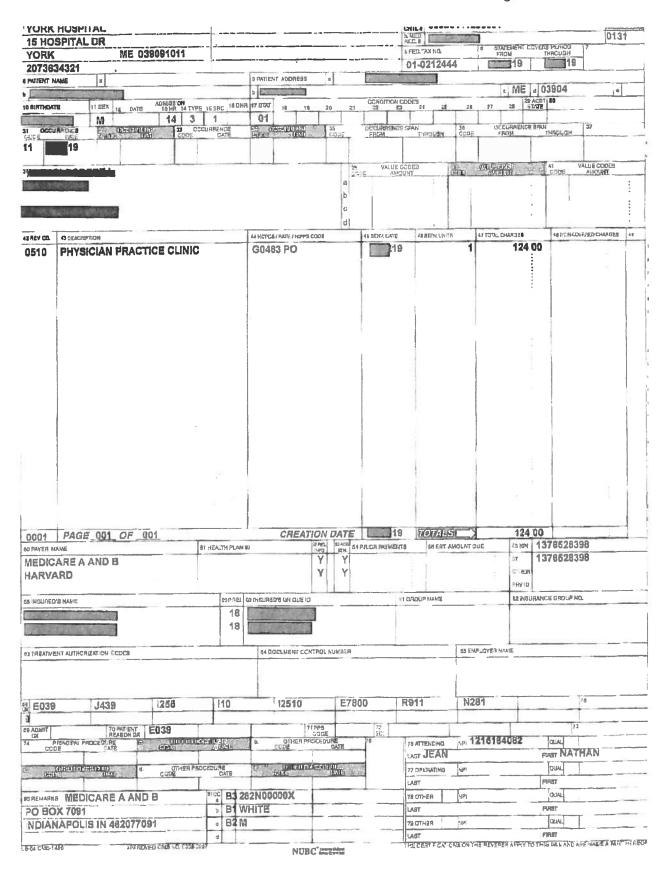
Executed this day of January 2019.

By:

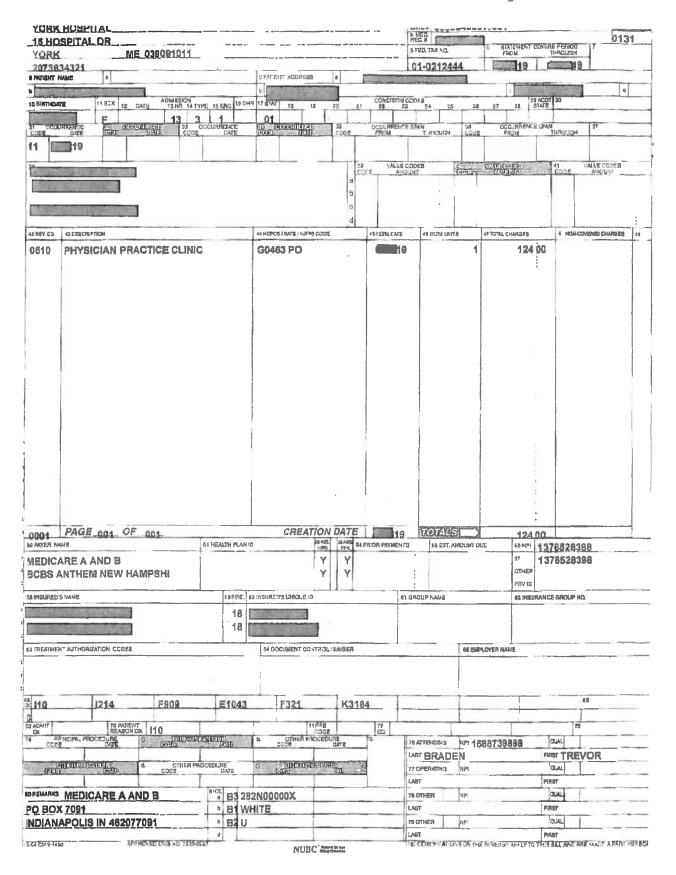
Jud Knox President

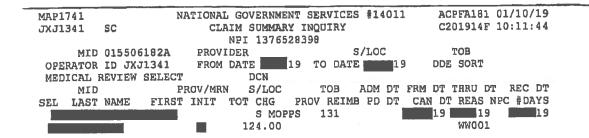
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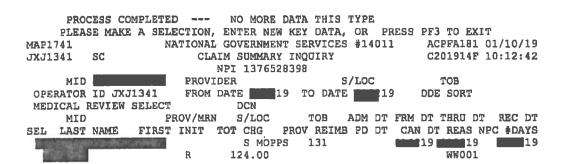
Exhibit A



PAGE 06 NATIONAL GOVERNMENT SERVICES #14011 MAP1716 ACPFA181 01/21/19 SHN1844 SC INST CLAIM INQUIRY A20191AP 11:28:46 MID TOB 131 S/LOC P B9997 PROVIDER 200020 MSP ADDITIONAL INSURER INFORMATION 1ST INSURERS ADDRESS 1 1ST INSURERS ADDRESS 2 CITY ST 2ND INSURERS ADDRESS 1 2ND INSURERS ADDRESS 2 CITY ST ZIP PAYMENT DATA --- DEDUCTIBLE (B2.87) COIN CROSSOVER IND 1 PARTNER ID 000030317 P 000000060 P PAID DATE 012219 PROVIDER PAYMENT .00 PAID BY PATIENT REIMB RATE .36 RECEIPT DATE 010819 PROVIDER INTEREST CHECK/EFT NO EFT1118593 CHECK/EFT ISSUE DATE 012219 PAYMENT CODE ACH PRICER DATA PIP PAY AS CASH HOSPICE PRIOR DYS DRG OUTLIER AMT TTL BLNDED PAYMT FED SPEC GRAMM RUDMAN ORIG REIMBURSEMENT AMT .00 NET INL TECH PROV DAYS TECH PROV CHARGES OTHER INS ID CLINIC CODE 37190 41t; == REASON CODES PRESS PF3-EXIT PF7-PREV PAGE

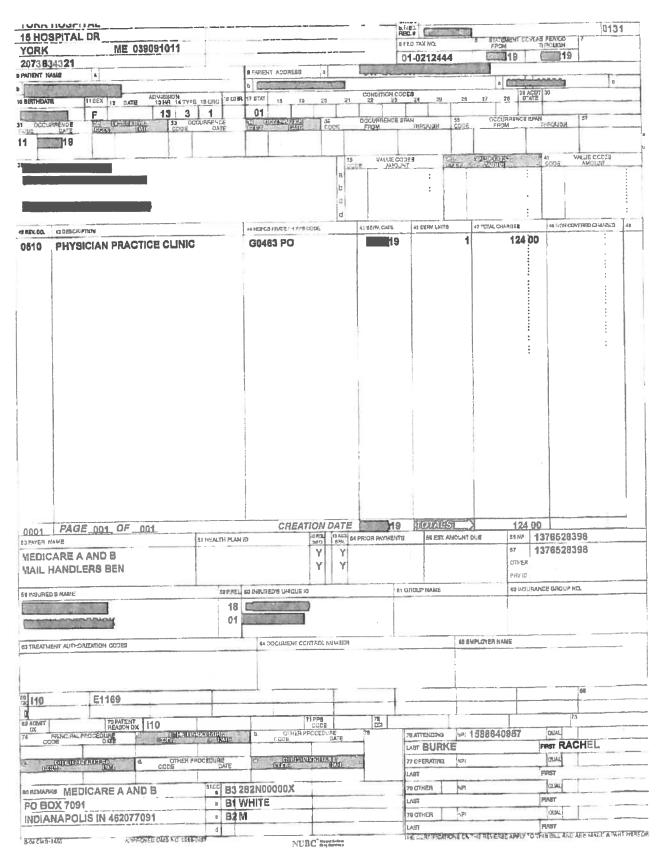






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January 17, 2019

National Government Services Attn: Appeals Department P. O. Box 7111 Indianapolis, IN 46207-7111

To Whom It May Concern:

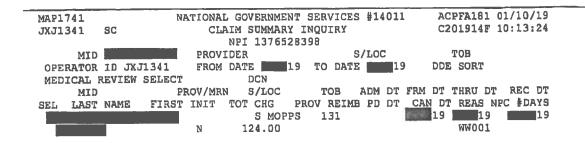
On November 21, 2018, CMS published in the Federal Register a final rule with comment period reducing Medicare payment rates for clinic visit services at certain off-campus provider-based departments (excepted off-campus PBDs). As explained in comments on the proposed rule (see 83 Fed. Reg. 59-004-15), the payment reduction exceeds the ultra vires because it violates the statutory requirement that adjustments to payment rates be budget neutral and because it ignores the statutory distinction between excepted and non-excepted off-campus PBDs. The APC Wage Adjusted payment rate, for the claimed services for York Hospital Provider Number 20-0020, should be \$118.38 effective for dates of service beginning 1/1/2019.

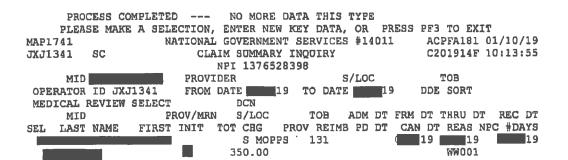
Sincerely,

Robin LaBonte, CFO

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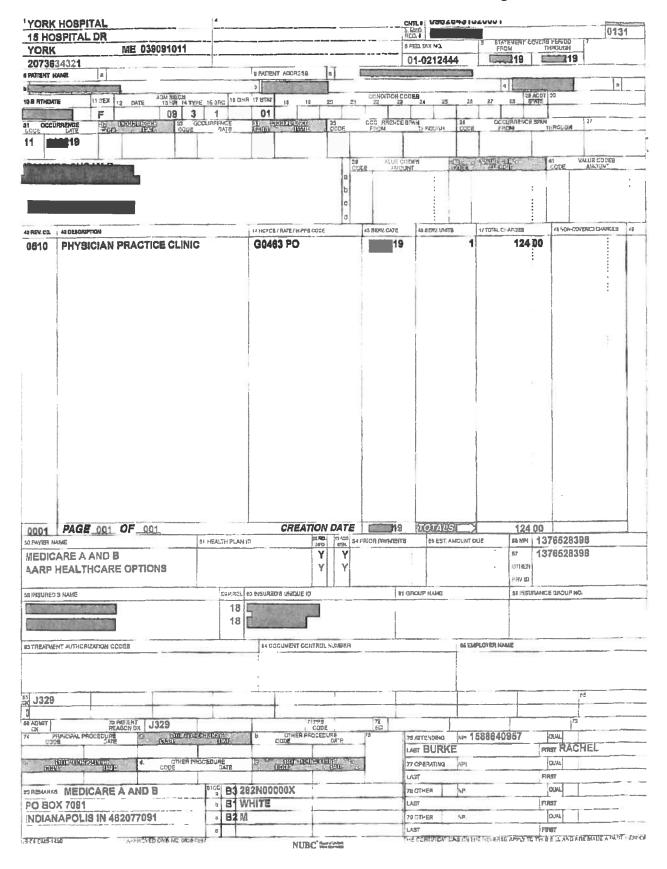
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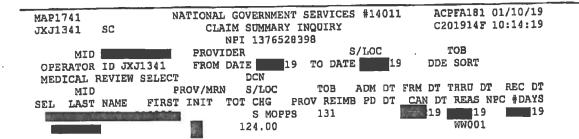


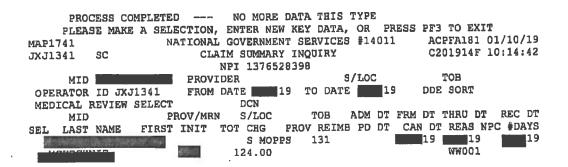
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Case 1:18-cv-02841-RMC Document 14-5 Filed 02/01/19 Page 15 of 39



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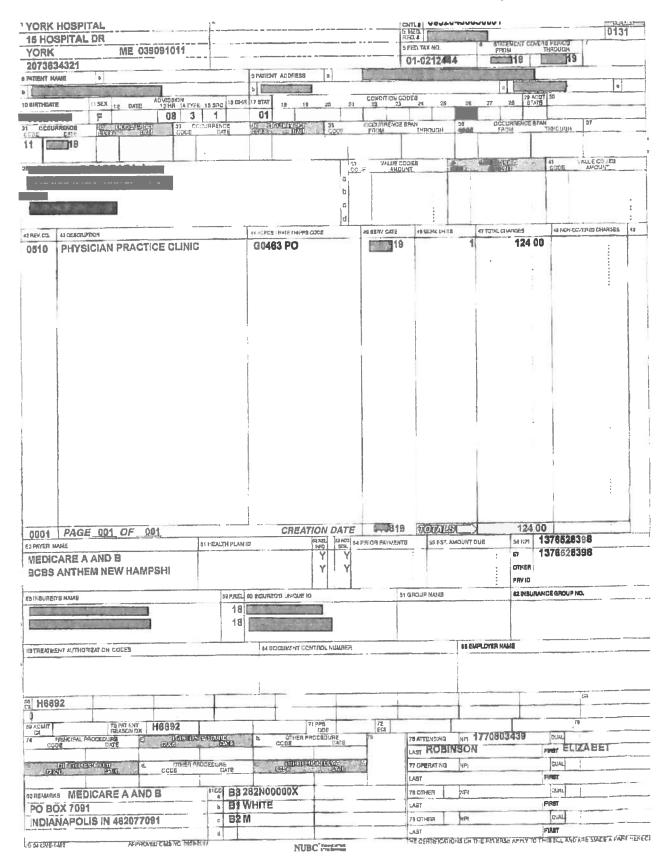




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DEPARTMENT OF HEALTH AND HUMAN SERVICES CENTERS FOR MEDICARE & MEDICAID SERVICES

	MEDICARE REDETERMINATION REQUEST FORM — 1 ST LEVEL OF APPEAL
1.	Beneficiary's name:
2.	Medicare number:
3.	Item or service you wish to appeal: GO463
	Date the service or item was received. 12019
	Date of the initial determination notice (please include a copy of the notice with this request): (If you received your initial determination notice more than 120 days ago, include your reason for the late filing.) 1/22/2019
	5a. Name of the Medicare contractor that made the determination (not required): NATIONAL GOVERNMENT SERVICES
	5b. Does this appeal involve an overpayment? Yes No (for providers and suppliers only)
6.	I do not agree with the determination decision on my claim because: On Nov. 21, 2018, CMS published in the Federal Register a final rule with comment period reducing Medicare payment rates for clinic visit services at certain off-campus provider-based departments (excepted off-campus PBDs). As explained in comments on the proposed rule (see 83 Fed. Reg. 59,004-15), the payment reduction exceeds the scope of the Secretary's statutory authority. The payment reduction is unlawful and ultra vires.
7.	Additional information Medicare should consider: The payment reduction for clinic visit services furnished at excepted off-campus PBDs is unlawful and ultra vires because it violates the statutory requirement that adjustments to payment rates be budget neutral and because it ignores the statutory distinction between excepted and non-excepted off-campus PBDs. The wage adjusted payment rate for the claimed services should be \$118.38.
8.	☐ I have evidence to submit. Please attach the evidence to this form or attach a statement explaining what you intend to submit and when you intend to submit it. You may also submit additional evidence at a later time, but all evidence must be received prior to the issuance of the redetermination. ☐ I do not have evidence to submit.
9.	Person appealing: Beneficiary Provider/Supplier Representative
	Name, address, and telephone number of person appealing: LINDA DICKSON, YORK HOSPITAL 15 HOSPITAL DRIVE, YORK MAINE, 03909 207-351-2380
11.	Signature of person appealing:
	Date signed: 1/25/2019
PRIV	ACY ACT STATEMENT: The legal authority for the collection of information on this form is authorized by section 1869 (a)(3) of the Social Security Act. The mation provided will be used to further document your appeal. Submission of the information requested on this form is voluntary, but failure to provide all or part of the requested information may affect the determination of your appeal. Information you furnish on this form may be disclosed by the Centers for Medicare Medicare Program and to comply with Federal laws requiring or permitting

and medicate Services to another person or government agency only with respect to the Medicare Program and to comply with Federal laws requiring or permitting the disclosure of information or the exchange of information between the Department of Health and Human Services and other agencies. Additional information about these disclosures can be found in the system of records notice for system no. 09-70-0566, as amended, available at 71 Fed. Reg. 54489 (2006) or at http://www.cms.gov/PrivacyActSystemofRecords/downloads/0566.pdf

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DEPARTMENT OF HEALTH AND HUMAN SERVICES CENTERS FOR MEDICARE & MEDICAID SERVICES

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2.	Medicare number:
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12.	1/25/2019
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9.	Person appealing: Beneficiary Provider/Supplier Representative
10.	Name, address, and telephone number of person appealing: LINDA DICKSON, YORK HOSPITAL
	15 HOSPITAL DRIVE, YORK MAINE, 03909 207-351-2380
11.	Signature of person appealing:
12.	Date signed: 1/25/2019
PRIV informany p	ACY ACT STATEMENT: The legal authority for the collection of information on this form is authorized by section 1869 (a)(3) of the Social Security Act. The nation provided will be used to further document your appeal. Submission of the information requested on this form is voluntary, but failure to provide all or art of the requested information may affect the determination of your appeal. Information you furnish on this form may be disclosed by the Centers for Medicare Action of Social Services to another person or government agency only with respect to the Medicare Program and to comply with Federal laws requiring or permitting isclosure of information or the exchange of information between the Department of Health and Human Services and other agencies. Additional information about

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DEPARTMENT OF HEALTH AND HUMAN SERVICES CENTERS FOR MEDICARE & MEDICAID SERVICES

	MEDICARE REDETERMINATION REQUEST FORM — 1 ST LEVEL OF APPEAL
1.	Beneficiary's name.
2.	Medicare number:
з.	Item or service you wish to appeal: GO463
	Date the service or item was received: 2019
5.	Date of the initial determination notice (please include a copy of the notice with this request): (If you received your initial determination notice more than 120 days ago, include your reason for the late filing.) 1/22/2019
	5a. Name of the Medicare contractor that made the determination (not required): NATIONAL GOVERNMENT SERVICES
	5b. Does this appeal involve an overpayment? ☐ Yes ☒ No (for providers and suppliers only)
6.	I do not agree with the determination decision on my claim because: On Nov. 21, 2018, CMS published in the Federal Register a final rule with comment period reducing Medicare payment rates for clinic visit services at certain off-campus provider-based departments (excepted off-campus PBDs). As explained in comments on the proposed rule (see 83 Fed. Reg. 59,004-15), the payment reduction exceeds the scope of the Secretary's statutory authority. The payment reduction is unlawful and ultra vires.
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Form CM5-20027 (12/10)

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Form CM5-20027 (12/10)

Provider Group. MEDICARE PARTA Today's Date: 01/25/2019 14:56 Payor Name: NATIONAL GOVERNMENT SERVICES, INC. Pago: 1 of 2 File Control Number: 116300427	Claim Start Date (124.00 0.36 Cov Chgs Non-Cov Rejected Deductible Co-lins Cont Adj Pald Amount Prof Comp Interest 124.00 0.00	Non-Cov Reies 0.00
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IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

THE AMERICAN HOSPITAL ASSOCIATION, ASSOCIATION OF AMERICAN MEDICAL COLLEGES, MERCY HEALTH MUSKEGON, CLALLAM COUNTY PUBLIC HOSPITAL NO. 2 d/b/a/ OLYMPIC MEDICAL CENTER, and YORK HOSPITAL,))))))))
Plaintiffs,)
v.) Civil Action No. 1:18-cv-2841
ALEX M. AZAR II, in his official capacity as SECRETARY OF HEALTH AND HUMAN SERVICES,)))
Defendant.))

[PROPOSED] ORDER GRANTING PLAINTIFFS' MOTION FOR SUMMARY JUDGMENT

Upon consideration of Plaintiffs' Motion for Summary Judgment, the Memorandum in Support, any opposition or replies, and the arguments of counsel, it is hereby

ORDERED that Plaintiffs' motion be **GRANTED**; and it is further

ORDERED that summary judgment shall **BE**, and it hereby **IS**, **GRANTED** in favor of Plaintiffs and against Defendant on all claims; and it is further

ORDERED that the Changes to Hospital Outpatient Prospective Payment and Ambulatory Surgical Center Payment Systems and Quality Reporting Programs Final Rule for Calendar Year 2019 (the Final Rule) BE, and it hereby IS, declared unenforceable for the reasons set forth in this Court's separate opinion; and it is further

Case 1:18-cv-02841-RMC Document 14-7 Filed 02/01/19 Page 2 of 2

ORDERED, that the *ultra vires* portions of the Final Rule shall **BE**, and hereby **ARE**, **VACATED**; and it is further

ORDERED, that Defendant is hereby **ENJOINED** from enforcing the *ultra vires* portions of the Final Rule; and it is further

ORDERED that CMS shall conform its payment policies and conduct to the requirements of the Medicare Act; and it is further

ORDERED that CMS shall recalculate all payments made or due pursuant to the Final Rule and provide immediate payment of any amounts improperly withheld as a result of its *ultra* vires conduct to all affected hospitals (including but not limited to the Plaintiff-Hospitals and all affected members of the AHA and AAMC).

SO ORI	DERED,	this _	_ day of __	2019	
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The Honorable Rosemary M. Collyer United States District Court Judge

Copies to:

Catherine E. Stetson Susan M. Cook HOGAN LOVELLS US LLP 555 Thirteenth Street, N.W. Washington, D.C. 20004

Bradley P. Humphreys
Justin Sandberg
U.S. Department of Justice
Civil Division, Federal Programs Branch
1100 L Street, NW
Washington, DC 20005